

Date: Wednesday, 30 November 2016

Time: 12.30 pm

Venue: SY2 6ND Shrewsbury Room, Shirehall, Abbey Foregate, Shrewsbury, Shropshire,

Contact: Jane Palmer, Senior Democratic Services Officer

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CABINET

TO FOLLOW REPORT (S)

10 2015/16 Council Customer Feedback Report

(Pages 1 - 20)

Lead Member – Councillor Michael Wood – Portfolio Holder for Corporate Support

Report of the Director of Place and Enterprise TO FOLLOW

Contact: George Candler Tel: 01743 255003

13 Meole Brace Pitch and Putt (Pages 21 - 26)

Lead Member – Councillor Michael Wood – Portfolio Holder for Corporate Support

Report of the Director of Place and Enterprise TO FOLLOW

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Agenda Item 10



Committee and Date

Cabinet

30th November 2016

2015/16 Council Customer Feedback report - Complaints, Compliments and Comments

Responsible: Tom Dodds, Commissioning Support Manager e-mail: tom.dodds@shropshire.gov.uk tel: 01743 258518

1. Summary

- 1.1 This report presents Cabinet with an overview of the formal customer feedback the Council received during 2015/16. Formal customer feedback includes complaints, compliments, comments and other types of enquiry. MP enquiries are monitored and reported separately because they can often duplicate complaints.
- 1.2 Although the Council is continuing to make tough decisions about services as a result of reducing funding from the Government and needing to meet increasing demand for support for vulnerable people, the number of complaints that the Council received during 2015/16 has remained stable, being broadly the same as the number received in 2014/15. The learning and actions that are identified through the complaint investigations are used to improve how services are provided and the experience of people who use them.

2. Recommendations

Members are asked to:

- A. Approve the Annual Customer Feedback Report 2015/16 (Appendix 1) for publication on the council's website.
- B. Agree the recommendations included within the report (Appendix 1, pages 13 and 14), highlighting key issues and areas for improvement.

3. Risk Assessment and Opportunities Appraisal

3.1 Effective monitoring and follow-up provides the opportunity to manage risks and identify any trends and common issues being raised through customer feedback. Customer feedback reporting is likely to reflect the impact of commissioning decisions made by the Council.

4. Financial Implications

4.1 This report presents information to support decision making and does not itself carry any direct financial implications. Accountable officers and senior managers

may use the information to inform actions or interventions for improving service performance and the prioritisation and use of resources.

REPORT

5. Introduction

- 5.1 The Customer Feedback Annual Report for Shropshire Council covers the formal feedback Shropshire Council received during 2015/16 (excluding MP enquiries; these commonly duplicate complaints). The report covers all service areas and, as a result, the handling of complaints under all three complaints procedures (the statutory and nationally set processes for Adult Social Care and Children's Social Care, and the Council's locally defined Corporate Complaints procedure). Additionally, more detailed reports have been produced for Adult Social Care and Children's Services.
- 5.2 The Customer Feedback Annual Report details the performance of Shropshire Council during 2015/16. In addition, quarterly reports monitor performance, and where necessary address issues within the year.

6. Customer Feedback 2015/16 (focus on complaints)

- 6.1 Shropshire Council received 1,719 cases of formal feedback during 2015/16. There were 874 complaints (51%), 334 comments (19%) and 462 compliments (27%). The number of complaints received is broadly in line with the number received in 2014/15 (857).
- 6.2 Of the 874 complaints received, 679 were complaints handled under the Council's corporate complaints procedure, and 195 were statutory complaints (with an element of social care so handled under the nationally set Adult or Children's complaints procedures). Almost all of these were addressed and closed at the first stage of the complaints procedures with only 31 progressing beyond this stage in 2015/16, which was slightly lower than the 35 in 2014/15.
- 6.3 More than two thirds of the complaints received relate to five main service areas; Adult Social Care and Children's Services, and Highways and Streetscene, Planning and Waste/Recycling. This is consistent with patterns for previous years and reflects the size of budget and number of staff, the nature of the services provided, and the number of people and/or organisations which come into contact with or receive these services. Complaints for most service areas relate to quality of services and failure to deliver a service or take action. The exception to this is Planning, where complaints commonly relate to a failure to respond to letters or emails rather than the nature of the service provided.
- 6.4 On average it took a little longer to respond to complaints during 2015/16 (17.4 days) compared to 2014/15 (13.4 days), but remains well within the LGO timescales for handling complaints of 60 days. Complex and long running cases can impact on this, and it is recognised that reduced officer capacity may also have an impact on the ability to respond to all comments and contacts in a timely manner, and this is equally likely to be true for the time taken to respond to Freedom of Information and Data Protection requests.

- 6.5 The learning and actions resulting from complaints are an important element of customer feedback reporting and improving services. Understanding the causes of complaints and common themes informs learning and the identification of actions to address the underlying causes of the complaint being made.
- 6.6 Learning from complaints during 2015/16 covered a range of issues.

 Communication and information provision were the most common theme and ranged from responding to correspondence and comments in a timely manner and keeping people up to date on progress, issues or concerns they have raised, through to clear communication about the level and reach of services that were provided, and access to information through self-serve or information being sent out by the Council. Service quality provided another key area of learning and included issues such as access to services, the quality of work done, and the attitude and behaviour of those providing services.
- 6.7 Appendix 1 of the report (see page 15) includes Shropshire Council's annual report from the Local Government Ombudsman (LGO). The LGO publish data on the investigations that they have carried out, including whether they upheld the complaints they looked into. During 2015/16 the LGO carried out 30 investigations into complaints about Shropshire Council of which 15 were upheld. This is in line with the average proportion of complaints that the LGO upheld nationally in 2015/16 (50%), and lower than the proportions upheld for Shropshire in 2014/15 and 2013/14.

7. Customer Feedback Development

- 7.1 The recommendations included within the report (pages 13 and 14) highlight areas of development designed to improve customer feedback handling. Key areas of focus for 2016/17 include:
 - A focus on effective recording of all types of customer feedback.
 - Developing an understanding of customer feedback themes within service areas.
 - Maintaining robust complaints handling (including ensuring that complaints are managed within timescales and that stage 1 responses are robust).
 - Making the best use of learning from customer feedback to inform service improvement.
 - Supporting staff and third party service providers through improved information and guidance.
- 7.2 The recommendations in need of the most significant development work include:
 - Improving the IT systems to enable greater efficiencies and effectiveness in the way the council records, handles and reports customer feedback.
 - Implementing best practice in the handling and recording of third party provider complaints following recent LGO communications concerning their expectations of local authorities.

List of Background Papers (This MUST be completed for all reports, but does not include items containing exempt or confidential information)
Cabinet Member (Portfolio Holder)
Cllr Michael Wood - Portfolio Holder for Corporate Support
Local Member/s
AII
Appendices
Appendix 1 – Customer Feedback Annual Report 2015/16



Customer Feedback Annual Report Shropshire Council 2015/16

Feedback and Insight Team, Commissioning Support October 2016



1. Introduction

This report considers the customer feedback Shropshire Council received between 1 April 2015 and 31 March 2016. More detailed annual reports have been prepared for adult services and children's services.

In addition to the annual report, Shropshire Council prepares quarterly customer feedback reports. These are designed to develop a clear understanding of customer experience and support us in our work to address concerns and implement actions in order to achieve service improvement.

Complaints containing an element of social care fall under the statutory guidelines. The majority of complaints we receive for adult services and children's services relate to social care services, and these are handled as statutory complaints under the children's and adults complaints procedures. A smaller proportion of complaints for adult services and children's services are corporate complaints (for example they relate to a support service rather than a social care service). Complaints for all other service areas are corporate complaints. Corporate complaints are handled under the corporate complaints procedure available here:

http://www.shropshire.gov.uk/feedback/corporate-complaints/

Complaint

We aim to make it as easy as possible to make a complaint. A complaint is a written or verbal expression of dissatisfaction about the service provided by the council. Family members and advocates may also make a complaint on behalf of one of our customers. We will ask for consent to ensure that the complaint is not being made against the customer's wishes.

Compliment

Many people get in touch with a compliment when the information or support they have received has exceeded their expectations. It is really helpful to learn when a service has been provided well or when a member of staff has done a great job. We like to recognise compliments alongside any complaints. It is good for us to say 'thank you' to our teams and staff members too.

Comment

Feedback about a service could be:

- a suggestion to improve it.
- a question as to whether something could be done differently.
- an idea for delivering a service differently.



2. The Complaints Process

Shropshire Council encourages users of our services, their family members and carers to give feedback and highlight any concerns so that they may be addressed as quickly as possible. If problems cannot be resolved and the customer wishes to make a complaint, staff members offer advice on how to make a complaint. Support is also available from complaints officers based with Shropshire Council's Feedback and Insight Team.

- Speak to a member of staff and fill in one of our complaints leaflets.
- Telephone us: 0345 678 9000
- Email us at: customer.feedback@shropshire.gov.uk
- Fill in the customer feedback form on the council's website. Use the 'make a complaint' button at: http://www.shropshire.gov.uk/feedback/corporate-complaints/



Complaints will be acknowledged within 3 working days of being received and we let the complainant kno how their complaint will be handled.

STAGE 1

An appropriate Investigating Officer will be allocated to the case and asked to investigate the complaint. This is usually a manager within the service area the complaint relates to. The complainant will be provided with a written response within approximately 6 weeks (12 weeks is the timescale for stage 1 and stage 2 responses and 6 weeks is usually allocated to each). In some complex cases it may take longer than 6 weeks at Stage 1 but we let the customer know if this extra time is needed and why. The Investigating Officer will write to explain the outcome of their investigation, any learning or actions and information outlining how to progress the complaint if the customer is not satisfied with the outcome.



STAGE 2 - Review

An Investigating Officer will investigate the complaint in more detail. The investigating officer is often a more senior manager, commissioner or the Complaints Monitoring Officer. They will decide if there is more the service can do to address the concerns raised. If the reviewing officer believes the service has done all they reasonably can do, the customer will be written to and advised of this. They will also be given information about the Local Government Ombudsman.



Ombudsman

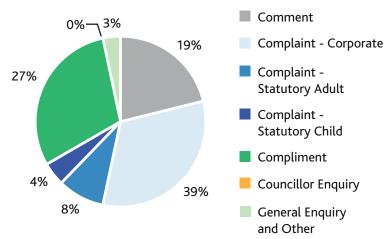
If a complaint cannot be resolved locally it can be investigated by the Ombudsman. The council has a timescale of 28 calendar days to provide a response to the Local Government Ombudsman (LGO). Responses are often complex, lengthy and require a large volume of appendices to be collated, catalogued and returned to the LGO. Complainants can request to go to the Ombudsman without a review if they choose to.

We cannot promise to get the result complainants want, but we do make sure that complaints are dealt with as quickly and as thoroughly as possible and we work to keep customers informed of what is happening and the progress being made.

3. Customer Feedback 2015/16

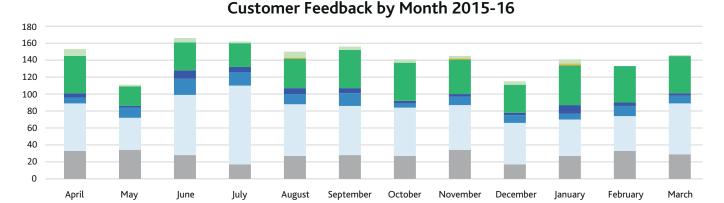
- In 2015/16 there were 1,719 cases of formal feedback recorded by Shropshire Council.
 There were:
 - 679 corporate complaints
 - 133 adult services statutory complaints
 - 62 children's services statutory complaints
 - 4 councillor enquiries
 - 45 general enquiries and other types of feedback, including premature enquiries
 - 334 comments
 - 462 compliments





Complaint - Statutory Child

A separate annual report is available detailing MP enquiries. MP enquiries are often related to complaints received directly by the council and can result in over reporting when considered together.



Complaint - Statutory Adult

 The average number of customer feedback responses recorded per month was 143. June and July 2015 saw the greatest total number of comments, compliments and complaints recorded (166 then 162).
 May 2015 saw the fewest (111).

Councillor Enquiry

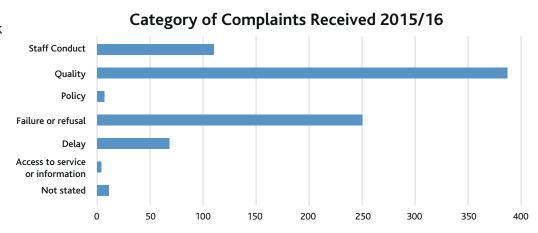
Complaint - Corporate

Compliment

 Quarter 3 saw the lowest levels of feedback received in the year and Quarter 2 the greatest.

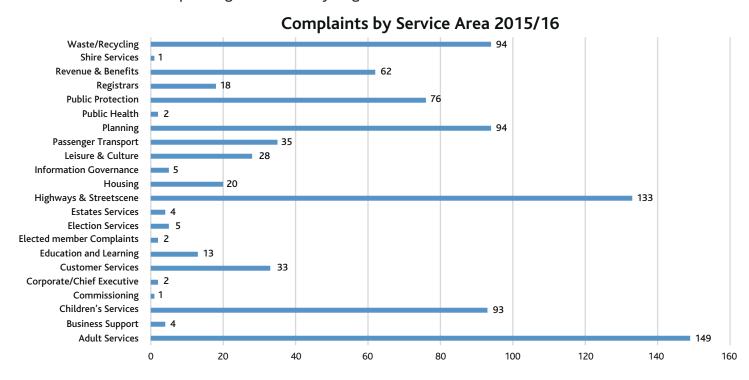
Comment

- Compliments formed 27% of all feedback and complaints 51%.
- Of the 874 complaints received, 679 were corporate complaints and 195 were statutory complaints.



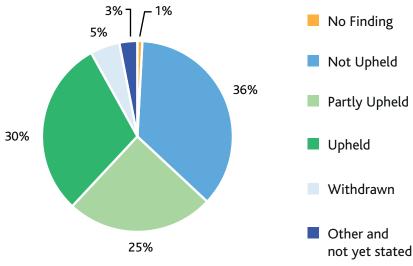
General Enquiry and Other

- 'Quality' was the main category under which complaints were made within the year (46%). Quality sub categories suggest a large proportion related to quality of the service provided and incorrect or unreasonable decisions. Only the dominant issue within a complaint is highlighted but complaints can include multiple concerns.
- During 2015/16 Shropshire Council took an average of 17.4 days to close stage 1 complaints. This average is well within the corporate timescales. However there is significant variation around the average, with more complex cases taking much longer to investigate and close. This issue is highlighted within the report recommendations.
- Some types of service are more likely to result in complaints than others, and the chart below highlights which of Shropshire council's service areas receive the most complaints. Adult services receive 17% of all the council's complaints, the greatest proportion of all service areas.
 15% of the council's complaints are for highways and streetscene, and 11% each for children's services social care, planning and waste/recycling.



- During 2015/16, 785 complaints were closed at the end of stage 1 (78 remained open and some complaints had progressed beyond stage 1). Of the closed Stage 1 complaints 36% were not upheld, 35% were partly upheld and 30% (232 complaints) were upheld.
- Of the compliants that are upheld, 21% are within highways and streetscene, 17% within waste/recycling and 11% within adult services.

Outcome of Stage 1 Complaints 2015/16



4. Progression of complaints

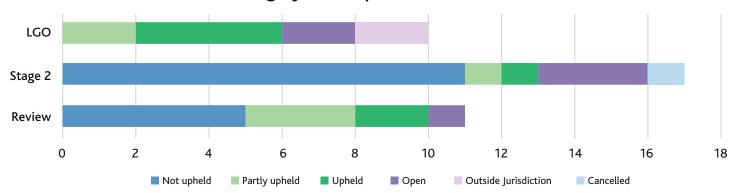
In addition to understanding the outcome of stage 1 complaints it is necessary to consider how many complaints progress beyond stage 1. During 2015/16 only a small proportion of stage 1 cases were not resolved at the end of stage 1 and resulted in a request to progress a complaint to review. It is also possible that a proportion of the stage 1 complaints remaining open at the end of the year could progress to stage 2 during 2016/17.

26 complainants requested a progression beyond stage 1 during 2015/16 (some of those complaints progressed through multiple stages and additional reviews were used to assist in the most complex cases). Of the 875 complaints investigations carried out during 2015/16, only 38 investigations were carried out beyond stage 1 (more than one investigation can relate to a complaint). This means that only 4% of investigations took place after stage 1.

The table below summarises the number of closed complaints made within the year that progressed beyond stage 1 by service area and the chart below highlights the outcome of those complaints. Other complaints remain open into 2016/17 at other stages including a further 6 LGO complaints (3 planning, 2 adult services and 1 for highways & streetscene).

	LGO	Review	Stage 2	Total investigations
Adult Services	4	9	1	14
Children's Services	1	1	4	6
Education and Learning			1	1
Highways & Street scene			2	2
Housing	2			2
Leisure & Culture			1	1
Passenger Transport			1	1
Planning	1		4	5
Public Protection	1	1	2	4
Revenue & Benefits	1		1	2
Total investigations	10	11	17	38

Category of Complaints Received 2015/16



The Shropshire annual report from the Local Government Ombudsman highlighted that 83 enquiries were made to the LGO (see Appendix 1). Of those, 30 led to detailed investigations and 15 were upheld. Some of the investigations handled by the LGO within the year related to complaints received by Shropshire Council before the start of the financial year and are therefore not covered by this report.

Overall Shropshire Council has performed well, effectively dealing with stage 1 complaints and minimising the number of complaints progressing beyond stage 1. However, there is still a recognition that the learning from complaints may help to reduce the number of complaints made in the future. Learning is explored in more detail on pages 11 and 12.

5. Annual Comparison 2014/15 and 2015/16

Number of compliments - increased

- Compliments were not well reported in 2014/15 and the last year has seen significant improvement in the way compliments are recognised and recorded. In 2015/16 there were 462 compliments (only 32 were recorded in 2014/15).
- Compliments tend to be fewer in number over the summer months but average at 38 a month.

Number of complaints - increased slightly

 The number of complaints received by Shropshire Council has remained fairly stable between 2014/15 and 2015/16. There has been a slight increase this year with 874 complaints received in 2015/16 compared to 857 in 2014/15.

Nature of complaints - problems remain similar

When comparing the main complaints categories for 2014/15 with the last year, it is possible
to see that the spread of complaints across the main categories remains very similar.
(It should be noted that due to changes in recording practice only 6 months data was available
for the category of complaint for 2014/15 October to the end of March 2015).

Category	2014/15	2015/16
Quality	40%	46%
Failure or refusal	34%	30%
Staff conduct	17%	17%
Delays	7%	8%

- In 2015/16 dominant sub categories for 'Quality' were 'quality of the service provided', quality—incorrect decision' and 'quality—unreasonable decision'.
- 2015/16 dominant sub categories for 'Failure or refusal' were 'failure or refusal to deliver a service', 'Failure or refusal to respond to letters or emails' and 'Failure or refusal to take action'.

Days to close - a little longer to resolve complaints

• In 2014/15 it took an average of 13.4 days to close complaints. In 2015/16 it took an average of 17.4 days to close complaints. It should be noted that a small number of more complex and long running cases can significantly impact on the average.

Outcome of complaints - Slightly fewer complaints are upheld

• In 2014/15 33% of complaints were upheld and 22% were partly upheld. In 2015/16 the percentage of upheld complaints reduced to 30%, and 25% of complaints were partly upheld. In 2014/15 39% were not upheld and in 2015/16 the proportion was 36%.

Complaints Progressing Beyond Stage 1 - has decreased

• On the 31 March 2015, 13 cases were open at stage 2 or beyond. On 31 March 2016 there were 7 cases open at stage 2 or beyond. Within the year 31 cases had progressed beyond stage 1 and been closed (some had been withdrawn). During 2014/15 the number of closed cases at stage 2 and beyond was 35.









6. Example Compliments

Shropshire Council received 462 compliments during 2015/16. Many related to compliments for staff members who had provided customers and their families with a high standard of care and support.

"We would like to thank [named officer] for her hard work in rehousing service users at the project. She worked over and above for one client who wanted to be rehoused in Wales. We did not think it was possible to do it - but she managed it." "The school children were doing their bit for Children In Need and were told to dress up as their Hero for assembly. The young girl stood up in Assembly and said that she was dressed up as her social worker.

"We would just like to thank you all for a lovely ceremony for our wedding last week. The two ladies who took our service were so lovely. I really felt at ease with them and it helped my nerves a great deal. Please pass on my thanks."

"Your manner in dealing with us has been exemplary and thank you for explaining the things we asked about. You have given us hope."

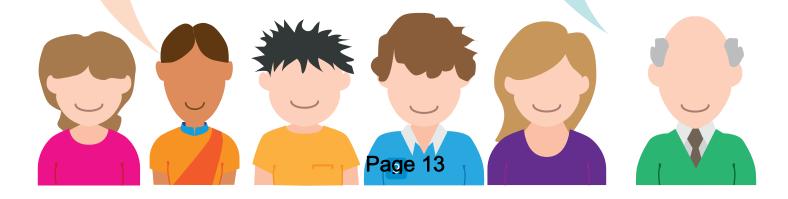
"..[We] encountered nothing but the highest professionalism and care from everyone" and "made an almost unbearable situation for our A customer called today to say she is very impressed with the street cleaning in the area she lives. Cones were put out a week before. She wanted to thank the team.

"I just wanted to point out that the staff at the refuse centre in Oswestry are the most helpful, hardworking people I have met. Nothing is too much trouble and they are always there before you open your car to help. In this day and age it is a refreshing change to find the customer service that is offered, and in all weather too."

family bearable".

"We would like to say how much we appreciate the adaptations to our property, it has enabled us to live as independently as possible and with much less worry".

The customer was very impressed with Customer Services, they tried three different departments to get him an answer, "service like this does not happen very often".



7. Example Complaints

Shropshire Council received 874 complaints during 2015/16. The analysis on pages 5 and 6 provides an overview of complaints and how they were handled. More information is provided on pages 11 to 14 in order to identify the areas in need of attention and the work that can take place to make further improvements. Some example complaints have been included below in order to illustrate the type of complaint being received. In most cases the wording has been changed slightly in order to reduce the number of words used and ensure anonymity and confidentiality.

X has "received several unnecessary and distressing letters" since his mother's death. X comments on "weaknesses in operational processes" and suggests they could be reviewed and changed to prevent reoccurrence. X is unhappy about a delay in the response.

The complainant commented on "the poor liaison and communication surrounding the temporary road closure on the A488 through Hanwood". "The whole project has been badly mishandled and I trust this dissatisfaction will be passed on to those responsible".

The customer explained that she recently took all her bags to the recycling centre, where she was told that they no longer accept/recycle plastic bags and that they should be placed in general waste. The customer was advised that if she wanted to recycle them she could try a supermarket, but many supermarkets no longer provide this service either. The customer would like to know how to dispose of the bags responsibly. The customer was also concerned that supermarket cardboard recycling is often full and Shropshire Council does not offer that service.

The complaint concerns lack of communication from the Planning Department. Two letters were sent. The second requested a response to the first letter before a scheduled meeting. To date, a response has still not been received. "This is an unsatisfactory service".

X has not received any correspondence from Children's Services and he has made numerous phone calls without reply. He does not feel that his concerns are being "taken seriously".

The concern is that an invoice was sent for care; during a time that no care was provided due to a stay in hospital.

The customer said that they were "made to feel they had no rights and that their wishes were ignored".

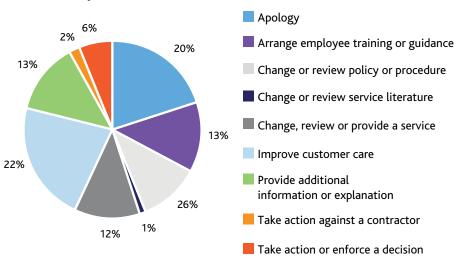
"The Revenue & Benefits online page has the incorrect phone times, namely 0845h to 1700h Monday etc. The automated message refutes this. How can you describe yourselves as a public service, when getting in touch is treated with such disdain?"



8. Learning and Actions

Shropshire Council recorded learning and/or actions against 50% of complaints in 2015/16. 13% of complaints had a learning point recorded and 37% of complaints had one or more actions recorded. Limitations in the system used to record complaints mean that the ability to easily record and report multiple learning and action points is not currently in place but has been identified as a future requirement. For that reason only the primary action and learning point is included below.

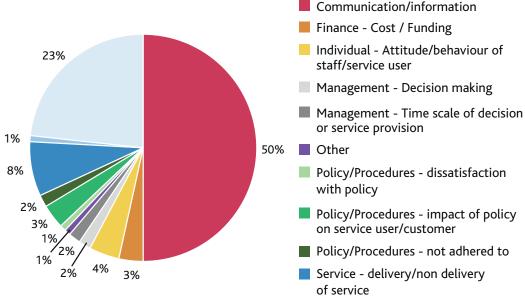
Improvement Actions Recorded 2015/16



- Of the actions that were recorded against complaints closed in 2015/16:
 - 22% were to improve customer care.
 - 20% were to make an apology.
 - The categories 'arrange employee training or guidance' and 'provide additional information' both saw 13% of the total actions recorded, followed by 'change, review or provide a service' at 12%.
- Learning points recorded during the year included:
 - 50% of learning points concerning the communication and information that had been provided.
 - 23% were related to learning around service quality
 - The other types of action points all related to fewer than 10 complaints for each category.

More detail about the learning obtained from complaints is included on the following page.

Learning Points Recorded 2015/16



Service - frequency/change

Service - quality

9. Example Learning and Actions

Shropshire Council has worked throughout 2015/16 to understand learning from complaints and take action to minimise the number of complaints that will be received in 2016/17. Examples of the learning and actions resulting from complaints are shown below (wording has been changed slightly for confidentiality/ brevity).

The council can take the lessons learnt from this particular case to improve practices to ensure that the administrative issues that have arisen in this case are not repeated.

A more robust decisionmaking system is needed for future deprivation of capital decisions. We will be setting up an independent panel to review all decisions/appeals in order to eliminate the issues that have been encountered within the complaint The staff issue within the complaint has been dealt with using the council's internal disciplinary process.

Officers should have made it clear that the customer's involvement was greater than it needed to be, and that payment for this time would not necessarily be made. There wasn't any agreement to pay any costs in this matter. This could have been made clearer at the outset

The customer was provided with an apology that information had not previously been received. Information has now been forwarded to the customer and includes signage and a map.

The phone system is currently being changed, so this should help customers to contact staff directly.

There is a recognition that improvement is required in how Best Interest Meetings are conducted.

"Your most unhappy customers are your greatest source of learning"

Quote from Bill Gates, co-founder of Microsoft

I didn't really want to make a complaint.

I hoped that if I told the council about my experiences, lessons would be learnt, things would change, and other people wouldn't experience the same situation again.





10. Recommendations

This annual report helps to highlight areas where performance may still be improved with the aim of reducing the number of complaints received. Recommendations of attention during 2016/17 are included below.

- It is recommended that all staff are reminded of the need to record comments, compliments and complaints. Currently comments are generally only recorded when they are directly linked to a complaint, but if more comments could be captured (particularly those related to suggestions for service improvement), it would help inform learning and improvement.
- 2. Customer feedback is received fairly steadily through the year but within most service areas June and July are busier months. It is recommended that teams consider any reasons for the generation of additional customer feedback (eg issuing of information at the new financial year), and prepare to manage those increases so that customers receive timely responses.
- 3. The analysis has shown that complaints predominantly relate to quality of serviced provided and decisions made. The quarterly reporting process is important to maintain an updated understanding of the reasons for complaints. Analysis for adult and children's social care services is included in more detail within individual annual reports (including more specific recommendations). Other service areas with higher numbers of complaints include:
 - Highways and street scene complaints relate to quality of service and failure to deliver a service or take action.
 - Planning the greatest proportion of complaints relate to a failure to respond to letters or emails.
 - Waste and recycling most complaints fall under the categories 'failure or refusal to deliver a service' and 'quality of service'.

It is recommended that these three service areas in particular try to identify whether or not any action may be undertaken to reduce the number of complaints being made.

- 4. The analysis has shown that there is significant variation in the number of days taken to resolve/ close a complaint. On average, performance is within corporate timescales but all service areas should work to reduce the number of complaints exceeding timescales (it is recognised that for some, very complex complaints, that may not be possible).
- It is recommended that work takes place to maintain good practice in the handling of stage 1 complaints. Thorough investigations and comprehensive responses mean only a small proportion of complaints progress beyond stage 1.
- 6. The current pressures being experienced by local authorities and the subsequent changes to services are likely to have an impact on the numbers of complaints received. It is recommended that all teams are encouraged to identify when they are under pressure and work with others to find ways of ensuring that the customer experience is not negatively impacted upon.



Recommendations continued...

- 7. Things can, and do, go wrong from time to time despite best efforts to maintain high standards of service provision. Maintaining a culture of support for staff members so that complaints are turned into a more positive experience through learning and team support is essential. This should form an ongoing recommendation.
- 8. Only half of the complaints have learning and/or actions recorded against them. It may be that some complaints do not generate any action or learning but, as far as possible complaints should be used to help staff make improvement. Work should now take place to encourage all investigating officers to clearly include any learning and action points within response letters.
- 9. Very few councillor enquiries are captured, although councillors do work with staff members to report and resolve concerns. It is important that this information gap is explored further with councillors and that work takes place to determine how this issue may be resolved.
- 10. Recent guidance published by the Local Government Ombudsman has highlighted the need for local authorities to make improvements within the management of provider complaints. As a result, teams are asked to ensure they report all provider complaints to the Feedback and Insight Team (email: customer.feedback@shropshire.gov.uk).
- 11. It is recommended that checks are made to ensure robust complaint procedures and complaints reporting is clearly specified as a requirement in all new contract arrangements and service agreements. This can provide important insights within the commissioning cycle.
- 12. Over the coming months the council's Feedback and Insight Team, within commissioning support, will explore whether there may be benefits in bringing together wider, less formal customer feedback alongside complaints, comments and compliments data.
- 13. It is recommended that team leaders check that their staff know how to promote the complaints process. Customer Services staff manage telephone complaints; web forms and other documents allow customers to access the information they need on the council's website, but face to face contact and direct telephone conversations mean all staff should know how to direct customers to make a complaint.
- 14. It is recommended that, over the next year, work will take place to support the inclusion of complaints handling within staff training and induction. The customer Feedback and Insight Team will work with human resources officers and other teams to improve the information available to staff and councillors.
- 15. The current complaints system has its limitations and presents a range of challenges for its users. Problems include duplicate data entry, inadequate case tracking and limited reporting capability. It is recommended that this is addressed through the council's IT review.



Appendix 1

Local Authority Report: Shropshire Council For the Period Ending: 31/03/2016

http://www.lgo.org.uk/information-centre/reports/annual-review-reports/interpreting-local-authority-statistics For further information on how to interpret our statistics, please visit our website:

Complaints and enquiries received

Total	83
Other	~
Planning and Development	26
Housing	ε
Highways and Transport	4
Environment Services	8
Education and Children's Services	8
Corporate and Other Services	4
Benefits and Tax	2
Adult Care Services	22

Decisions made	made				Deta	Detailed Investigations	ons		
Incomplete or Invalid	Advice Given	Referred back for Local Resolution	Closed After Initial Enquiries	Not Upheld		Upheld		Uphold Rate	Total
2	3	29	18	15		15		%09	85
Notes					Con	Complaints Remedied	lied		
Our uphold rate is	s calculated in rel	Our uphold rate is calculated in relation to the total number of detailed investigations.	umber of detailed	investigations.		Satisfactorily			
The number of re This is because, a always find grour	emedied complain while we may upt nds to say that fau	The number of remedied complaints may not equal the number of upheld complaints. This is because, while we may uphold a complaint because we find fault, we may not always find grounds to say that fault caused injustice that ought to be remedied.	he number of uphi scause we find fau that ought to be r	upheld complaints. d fault, we may not be remedied.	ру ГСО	by Authority before LGO Involvement	Compliance Rate		
The compliance r	rate is the proport s are believed to I	The compliance rate is the proportion of remedied complaints where our recommendations are believed to have been implemented.	implaints where or ented.	ur.	10	0	100%		



Customer Feedback Annual Report Shropshire Council 2015/16

For more information concerning Shropshire Council's customer feedback reporting contact:

Feedback and Insight Team, Commissioning Support, Shropshire Council Abbey Foregate, Shrewsbury, Shropshire SY2 6ND

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Agenda Item 13



Committee and Date

Cabinet

30 November 2016

SHREWSBURY PITCH AND PUTT GOLF COURSE

Responsible Officer Tim Smith, Head of Business Enterprise and Commercial Services

e-mail: <u>tim.smith@shropshire.gov.uk</u> Tel: (01743) 258676

1.0 Summary

- 1.1 Shropshire Council owns a dedicated pitch and putt golf course adjacent to its wider municipal golf course in Shrewsbury. Sitting beside the overall golf course, the pitch and putt is an open green space equating to 3.95 acres. It is located between Meole Brace roundabout and Bannatyne Health Club. The Council currently operates the facility through a Service Level Agreement with the "golf professional" and employs Shrewsbury Town Council to undertake the grounds maintenance.
- 1.2 This report seeks to agree the future position for the pitch and putt course which in recent years has seen a decline in use. The overall usage of the facility is down by a 1000 visits in the last four years (from a peak of 2590 in 2011.) The area of the course is well located in terms of physical infrastructure and accessibility being adjacent to the inner ring road and the Meole Brace roundabout which serves one of the major routes into the Shrewsbury Town Centre. There is potential for an alternative use on the site which could generate a significant capital receipt should it be declared surplus to the Council's requirements.
- 1.3 Prior to any further consideration it is proposed that the Council consult over the potential closure of the pitch and putt facility.
- 1.4 The overall municipal golf course and its future is not considered within the context of this report, save its relationship with the pitch and putt course.

2.0 Recommendations

2.1 Cabinet is requested to approve the commencement of a public consultation on the potential cessation of the pitch and putt golf course with the intention of bringing forward a further paper to consider the outcome of the consultation and to agree next steps.

REPORT

3.0 Risk Assessment and Opportunities Appraisal

- 3.1 When considering a potential cessation of public amenity and leisure space, the Council will take account of Equalities Legislation, its public sector equality duty under the Equality Act 2010, as well as the Human Rights Act as any change will affect the public in its pursuit of leisure activities. An Equalities Impact Needs Assessment will be prepared alongside the public consultation and will consider the potential impact of the loss of the pitch and putt facility to the public and to specific protected groups. This will take into account the level of usage and decline in recent years (of the Pitch and Putt element) and the relationship of the pitch and putt facility to the wider course.
- 3.2 The pitch and putt golf course was registered as an Asset of Community Value on the 14 January 2014; this creates a requirement for the Council, should it wish to sell the site, to delay the disposal for a minimum of six weeks to give the nominating organisation or other qualifying community body time to confirm whether they wish to make a bid; if during the six weeks a request to bid is made, the Council cannot dispose of the asset (other than to a community interest group) during this six month moratorium period. This gives the opportunity for the community group to make a bid for the asset within the six-month period but the owner is not obliged to accept the bid and can dispose of the asset at the end of the period.
- 3.3 It is recognised that the future of the pitch and putt golf course is a matter of public interest and concern. Before any decision is taken on the future of the facility it is proposed to undertake a six-week public consultation plus the period of time associated with the festive break.

4.0 Financial Implications

- 4.1 The Council is continuing to rationalise its estate in accordance with the current Asset Management Strategy and is targeting the release of certain non-core assets which don't support its overall corporate objectives.
- 4.2 Specific operating costs for the pitch & putt are difficult to quantify as the majority of costs (grounds maintenance, management and utilities) are combined within contracts and service level agreements relating to the golf course as a whole, however expenditure can be estimated to be approximately £8,500 per annum. Annual income generated by the pitch and putt facility is currently in the region of £4,600. This means that the facility currently runs at a deficit of approximately £4,000 per annum. This is reflective of the decline in use over recent years.
- 4.3 Should the pitch and putt no longer be operated as a public facility, it may not be possible that net savings of £4,000 per annum would be realised, as full savings would be dependent on the extraction of the pitch and putt facility from each of the wider golf course contracts. Therefore, it may be that there is little or no net revenue saving from closure of the pitch and putt facility, particularly in the short term.

4.4 However, as the revenue implications, both of operating the facility and the potential closure, are minimal, they should be considered in the context of the value of capital that could be realised from sale of the site, should this option be considered further.

5.0 Background

5.1 The Pitch & Putt facility operates from the site between Meole Brace roundabout and Bannatyne Health Club. Please see the site plan detailed in **Appendix 1**. It is independent of the adjoining golf club although the Club office and professional staff serve both the Pitch & Putt and Golf Course.

6.0 Alternative Options and Appraisal

- 6.1 Three potential options for the future of the pitch and putt golf course are described below.
- 6.2 The Council could continue to operate and subsidise the facility. It is considered that within this option, investment will be required in both improving the facility and in better promoting it to local residents. This option would not necessarily preclude any alternative ownership or management arrangements being considered in the future.
- 6.3 The site could be considered for transfer/sale. Due to the location and potential attractiveness of the site, being separate from the main course, the pitch and putt course could be considered separately in the context of a potential closure. This in turn could then present an opportunity for disposal with the potential to generate a capital receipt. Further work would be needed subject to the findings of the consultation but the professional property advice confirms the site would be attractive for alternative use in the market place.
- 6.4 Finally there may be an alternative use for the site that will provide long-term benefit to the local community. In this respect it should be noted that the site has previously been registered as an Asset of Community Value.
- 6.5 The Council has undertaken an initial analysis of the above options. With respect to arriving at a recommendation the options will be considered further following the outcome of the consultation with a further report being brought forward to a future cabinet meeting.

7.0 Consultation and stakeholder engagement on proposed options

7.1 Prior to a report being taken back to Cabinet confirming recommendations for the future of the pitch and putt golf course it is proposed to undertake a six-week public consultation plus the time associated with the festive holiday. Whilst no decision has yet been made it is proposed to consult on the options as set out in section 6 and on the basis that the Council's current preferred option is to dispose of the site because of its attractiveness for an alternative use and the potential for a capital

receipt.

7.2 Alongside the public consultation, the Council will seek the views of key stakeholders including Sport England, relevant national associations, Shrewsbury Town Council, Bannatynes, local residents' associations and the current course operator.

List of Background Papers (This MUST be completed for all reports, but does not include items containing exempt or confidential information)

Shropshire Council Asset Management Strategy 2014-2018 Medium Term Financial Plan

Cabinet Member (Portfolio Holder)

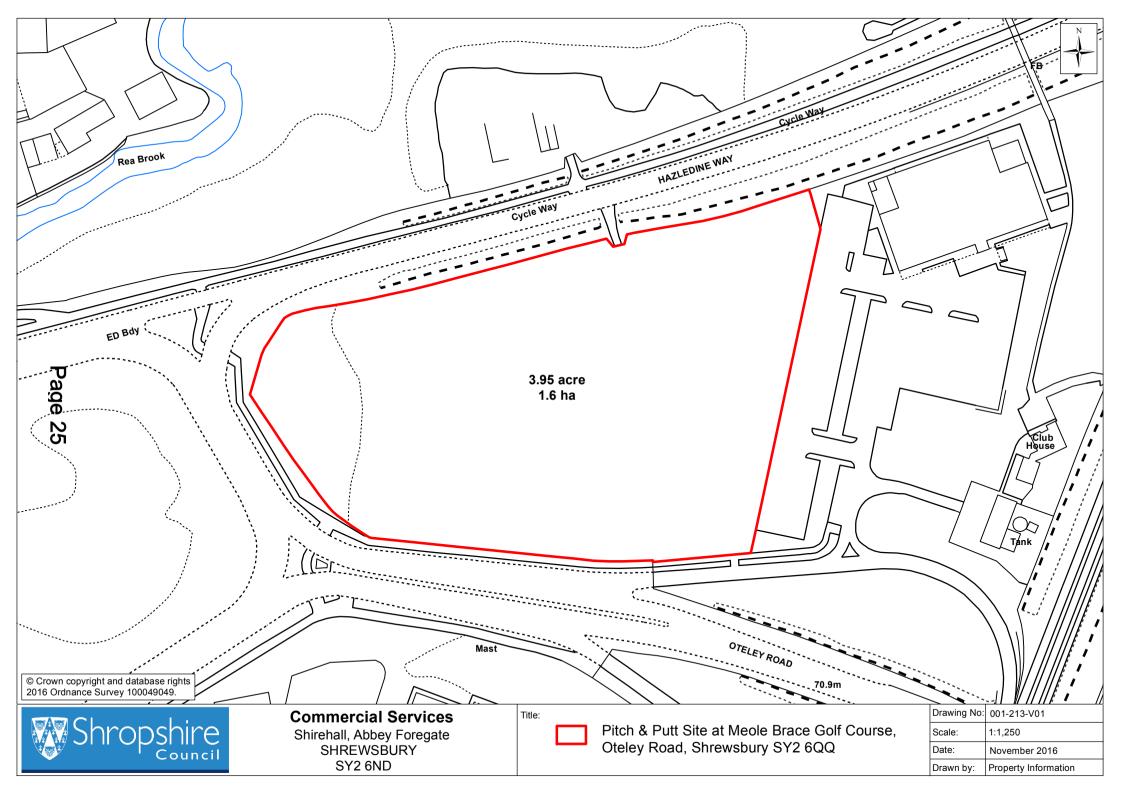
Michael Wood, Portfolio Holder for Corporate Support Robert Tindall, Deputy Portfolio Holder

Local Members

Councillors Ted Clarke, Jane Mackenzie, Jon Tandy

Appendices

Appendix 1 Site plan



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